

## Message Text

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11

ACTION AF-06

INFO OCT-01 EUR-12 NEA-10 ISO-00 IO-10 CIAE-00 DODE-00

PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 DHA-02 /086 W

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R 110922Z JUL 75

FM AMEMBASSY ADDIS ABABA

TO SECSTATE WASHDC 5330

INFO AMEMBASSY MOGADISCIO

USUN NEW YORK 1697

AMEMBASSY PARIS

AMEMBASSY MADRID

AMEMBASSY DAR ES SALAAM

AMEMBASSY LUSAKA

AMEMBASSY PRETORIA

LOURENCO MARQUES

AMEMBASSY LUANDA

AMEMBASSY GABORONE

AMEMBASSY NOUAKCHOTT

AMEMBASSY ALGIERS

AMEMBASSY RABAT

AMEMBASSY LAGOS

AMEMBASSY KINSHASA

AMEMBASSY CAIRO

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E.O. 11652: N/A

TAGS: PFOR OAU

SUBJECT: OAU 25TH ORDINARY COUNCIL OF MINISTERS: SECGEN'S  
DECOLONIZATION REPORT

REF: A. ADDIS 8153 (NOTAL) B. ADDIS A-134 (NOTAL)

1. EMBASSY HAS OBTAINED SUBJECT REPORT (CM/657 - CF REF B).  
REPORT BEING POUCHED DEPARTMENT. ITS POSSESSION BY USG SHOULD BE  
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2. REPORT IS DEVOID OF SURPRISES. IT RECAPS MILESTONES OF DECOLONIZATION SINCE JUNE 1974 MOGADISCIO SUMMIT. UNDERSTANDABLY, FOCUS IS ON COLLAPSE PORTUGUESE EMPIRE IN AFRICA AND ON UNFINISHED BUSINESS, I.G., SOUTHERN AFRICAN PROBLEMS, DJIBOUTI AND SPANISH SAHARA. OAU SECGEN'S ASSERTIONS AND RECOMMENDATIONS CONTAINED IN THIS REPORT WHICH STRIKE US AS NOTEWORTHY ARE SUMMARIZED IN FOLLOWING PARAGRAPHS.

3. WITH RESPECT TO ATTEMPT AT 29TH ANGA TO EXPEL SOUTH AFRICA, WHICH FOUNDERED ON TRIPLE VETO OF WESTERN POWERS, SECGEN URGES ADDISITONAL PRESSURE ON US, UK AND FRANCE "SO THAT THESE COUNTRIES CEASE THEIR SUPPORT TO THE FORCES OF OPPRESSION."

4. PASSAGES IN REPORT DEALING WITH COMOROS HAVE BEEN OVERTAKEN BY RECENT COMORO UDI. HOWEVER, REPORT URGES ADDITIONAL PRESSURES ON FRANCE SO AS TO INDUCE PARIS "NOT OVERLY TO DELAY THE INDEPENDENCE OF (ALL RPT ALL) THESE ISLANDS."

5. REPORT STATES THAT OAU'S CONTINUING SOUTHERN AFRICAN LIBERATION EFFORTS SHOULD FOCUS ON ZIMBABWE AND NAMIBIA, IN THAT ORDER AS MATTER OF PRIORITY.

6. REGARDING DJIBOUTI, REPORT ESTIMATES THAT FRANCE WILL TRY TO HANG ON TO TFAI. IT NOTES "THE EXISTENCE OF CLOSER COOPERATION" BETWEEN THE GOVERNMENT OF THE TERRITORY AND FRANCE. IT ASSERTS THAT THE FRENCH GOVERNMENT HAS INTENSIFIED ITS REPRESSION IN THE TERRITORY BUT THAT OPPOSITION TO THE FRENCH PRESENCE THERE "DOES NOT CEASE TO INCREASE." AFTER RECAPITULATING THE OAU'S UNSUCCESSFUL PAST REQUESTS TO THE FRENCH GOVERNMENT TO GRANT INDEPENDENCE TO THE PEOPLE OF TFAI, REPORT STATES THAT OAU SHOULD ACTIVELY SEARCH FOR OTHER WAYS AND MEANS TO PROVIDE INCREASED FINANCIAL AND MILITARY ASSISTANCE TO THE TWO DJIBOUTI LIBERATION MOVEMENTS "SO AS TO PERMIT THEM TO CONDUCT A MORE ACTIVE LIBERATION CAMPAIGN." IN CASE THAT ORGANIZATION OF A SUBREGIONAL OFFICE TO DEAL WITH THIS PROBLEM- A PROPOSAL PREVIOUSLY RAISED AND DISCUSSED BUT ON WHICH A DECISION WAS DEFERRED-PROVES IMPOSSIBLE, THE OAU "COULD ENVISAGE THE CREATION OF TRAINING CAMPS IN NEIGHBORING COUNTRIES SO AS TO INTENSIFY THE STRUGGLE IN THIS REGION."

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7. ON SPANISH SAHARA, THE REPORT CONCLUDES THAT MEMBERS OF OAU, IN COOPERATION WITH THE UN. SHOULD REDOUBLE THEIR EFFORTS AND PUT PRESSURE ON SPAIN SO THAT THE LATTER GRANTS THE RIGHT OF SELF-DETERMINATION TO THE SAHARAN PEOPLE.

8. WITH RESPECT TO THE SEYCHELLES, THE REPORT NOTES THAT AN OBSTACLE TO AGREEMENT UPON THE FINAL CONSTITUTION OF THESE ISLANDS IS THE BIOT. SEPCIFICALLY, THE SEYCHELLES SHOULD "GET

BACK" THE ISLANDS OF ALDABRA, FARQHAR, AND DESROCHES. "THE FUTURE OF THESE ISLANDS WAS NOT DISCUSSED DURING THE CONSTITUTIONAL CONFERENCE OF MARCH 1975. IT IS BELIEVED THAT THERE EXISTS A SECRET AGREEMENT BETWEEN THE BRITISH GOVERNMENT AND THE AMERICAN GOVERNMENT STIPULATING THAT THE BRITISH GOVERNMENT LEASES THE BIOT TO THE U.S. FOR A PERIOD OF 60 YEARS. TO COUNTER THIS MANEUVER, THE TWO (SEYCHELLOIS POLITICAL) PARTIES ARE ATTEMPTING TO ORGANIZE AN INTERNATIONAL CONFERENCE TO TRANSFORM THE INDIAN OCEAN INTO A ZONE OF PEACE. THEY WOULD USE SUCH A CONFERENCE TO RAISE THE QUESTION. TO THIS END THESE PARTIES NEED NOT ONLY THE ASSISTANCE OF AFRICAN COUNTRIES OF THE REGION BUT ALSO THAT OF ALL OAU MEMBER STATES. THE STRATEGIC IMPORTANCE OF THIS REGION FOR INDEPENDENT AFRICA CANNOT BE SUFFICIENTLY STRESSED."

9. ON ZIMBABWE THE REPORT NOTES THE PUBLIC DECLARATION OF THE FRELIMO GOVERNMENT IN MOZAMBIQUE THAT IT INTENDS INTEGRALLY TO APPLY UN SANCTIONS AGAINST THE REBEL IAN SMITH REGIME. IT ALSO ASSERTS THAT THE SOUTH AFRICAN GOVERNMENT SEEMS READY TO ABANDON SMITH IF THE LATTER REFUSES TO NEGOTIATE "INDEPENDENCE" WITH ZIMBABWE "AFRICANS." TO BRIDGE THE GAP BETWEEN THOSE AFRICAN GOVERNMENTS WHICH OPPOSE BILATERAL NEGOTIATIONS WITH THE RACIST REGIMES OF VORSTER AND SMITH ON RHODESIA, AND PRESIDENTS KAUNDA, NYERERE, KHAMA AND MACHEL, THE REPORT TAKES THE POSITION THAT SOUTH AFRICA IS DE FACTO THE COLONIAL POWER IN RHODESIA. ACCORDINGLY, THE AFORECITED PRESIDENTS' NEGOTIATIONS WITH VORSTER/SMITH "HAVE BEEN CONDUCTED IN THE SPIRIT OF THE LUSAKA MANIFESTO." FOR THE OAU, THE OBJECTIVES IN ZIMBABWE REMAIN THE SAME: "TO PUT AN END TO MINORITY GOVERNMENT AND TO ACHIEVE ZIMBABWE'S INDEPENDENCE ON THE BASIS OF GOVERNMENT BY THE BLACK MAJORITY."

10. ON NAMIBIA, IF THE VORSTER GOVERNMENT REMAINS WEDDED TO ITS POLICY OF DISMEMBERMENT, OAU MEMBER STATES SHOULD SEEK TO LIMITED OFFICIAL USE

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INCREASE THEIR MATERIAL AND FINANCIAL ASSISTANCE TO SWAPO SO THAT THE LATTER MIGHT INTENSIFY ITS ARMS STRUGGLE AGAINST SOUTH AFRICA.

11. ON APARTHEID-SOUTH AFRICA, THE STRUGGLE MUST CONTINUE. THE REPORT STATES THAT THE SAG IS TRYING TO INVOLVE THE NATO POWERS IN ITS STRATEGIC PLANS. IT EXPECTS THAT THE TERMINATION BY BRITAIN OF THE SIMONSTOWN AGREEMENT WILL LEAD CERTAIN WESTERN POWERS, "INCLUDING FRANCE AND THE US," TO REPLACE THE UK "ALONG THE CAPE ROUTE." THIS IS THE ONLY EXPLICIT REFERENCE TO THE US IN A LENGTHY SECTION OF THE REPORT WHICH GOES ON SEVERELY TO CASTIGATE FRANCE, WEST GERMANY AND JAPAN FOR VIOLATING UN SANCTIONS AGAINST RHODESIA AND EXPLOITING CAPRICORN AFRICA'S WHITE-DOMINATED TERRITORIES TO THEIR OWN ENDS. FRANCE IS SINGLED OUT IN THE REPORT FOR PARTICULAR OPPROBRIUM AS SOUTH AFRICA'S

PRINCIPAL ARMORER.

12. COMMENT: THE DISCLOSURE OF THE EXTENT OF SOVIET FACILITIES AT BERBERA SHOULD MATERIALLY AFFECT THE CM'S RESPONSE TO THE IOZP PASSAGE (CF PARA 8) OF THE SECGEN'S REPORT. SINCE THAT DOCUMENT WAS DRAFTED, THREE OF FOUR OAU A/SECGENS HAVE SEEN THE DOD BERBERA PICTURES. THE PICTURES HAVE ALSO BEEN SHOWN TO A NUMBER OF KEY ADDIS-BASED OAU CM DELEGATES. THEY NOW UNDERSTAND THAT THE US IS RE-ACTING TO SOVIET INITIATIVES IN THE INDIAN OCEAN. THE COMMENT THAT KEEPS RECURRING IN THESE CIRCLES FOLLOWING THESE DISCLOSURES IS THAT THE USSR IS PRACTICING NEO-COLONIALISM IN SOMALIA. HUMMEL

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